

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New York?

There was no objection.

APPOINTMENT OF CONFEREES ON  
H.R. 2112, MULTIDISTRICT,  
MULTIPARTY, MULTIFORUM  
TRIAL JURISDICTION ACT OF 1999

Mr. SENSENBRENNER. Mr. Speaker, by direction of the Committee on the Judiciary, I move to take from the Speaker's table the bill (H.R. 2112), to amend title 28, United States Code, to allow a judge to whom a case is transferred to retain jurisdiction over certain multidistrict litigation cases for trial, and to provide for Federal jurisdiction of certain multiparty, multiforum civil actions, with a Senate amendment thereto, disagree to the Senate amendment, and agree to the conference asked by the Senate.

The SPEAKER pro tempore. The gentleman from Wisconsin (Mr. SENSENBRENNER) is recognized for 1 hour.

Mr. CONYERS. Mr. Speaker, I support the motion to go to conference on the "Multidistrict, Multiparty, Multiforum Jurisdiction Act of 1999." I would like to begin by expressing thanks to Chairman COBLE and Ranking Member BERMAN as well as Representative SENSENBRENNER for their hard work and on this legislation which is being sought by the federal judiciary.

The most important provision of the bill is section 2 which overturns the recent Supreme Court decision in *Lexecon v. Milberg Weiss*, which held that a transferee court assigned to hear pretrial matters must remand all cases back for trial to the districts which they were originally filed, regardless of the views of the parties. This decision conflicts with some 30 years of practice by which transferee courts were able to retain such jurisdiction under Title 28. The Judicial Conference has testified that the previous process has worked well and served the interest of efficiency and judicial expedience.

There was a concern raised at the Subcommittee hearing that as originally drafted this provision would have gone far beyond simply permitting a transferee court to conduct a liability trial, but instead, allowed the court to also determine compensatory and punitive damages. This could be extremely inconvenient for harmed victims who would need to testify at the damages phase of the trial. As a result of discussions between the minority and majority, Rep. BERMAN successfully offered an amendment addressing this concern at the Full Committee markup.

Section 3 of the bill also expands federal court jurisdiction for single accidents involving at least 25 people having damages in excess of \$75,000 per claim and establishes new federal procedures in these limited cases for selection of venue, service of process, issuance of subpoenas and choice of law. The types of cases that would be included under this provision would be plane, train, bus, boat accidents and environmental spills, many of which are already brought in federal court. However, the provision would not apply to mass tort injuries

that involve the same injury over and over again such as asbestos and breast implant cases.

While I traditionally oppose having federal courts decide state tort issues, and disfavor the expansion of the jurisdiction of the already-overloaded district courts, I have been willing to support this provision because it would only expand federal court jurisdiction in a very narrow class of actions and is being affirmatively sought for efficiency purposes by the federal courts. This is in stark contrast to the class action bill, which would completely federalize state law and was strongly opposed by the federal and state courts.

Section 3 was not included in the Senate passed bill, so I am hopeful that we can reach an accommodation which satisfies all of the interested parties and allows the more important *Lexecon* provision to proceed. I would also note that the federal judiciary is also seeking to address a number of additional procedural matters, and I would hope that this body would take the time to enact these measures as well.

Mr. SENSENBRENNER. Mr. Speaker, I have no requests for time. I yield back the balance of my time, and I move the previous question on the motion.

The previous question was ordered.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Wisconsin (Mr. SENSENBRENNER).

The motion was agreed to.

The SPEAKER pro tempore. Without objection, the Chair appoints the following conferees: Messrs. HYDE, SENSENBRENNER, COBLE, CONYERS, and BERMAN.

There was no objection.

EXPRESSING THE SENSE OF CONGRESS WITH RESPECT TO DEMOCRACY, FREE ELECTIONS, AND HUMAN RIGHTS IN THE LAO PEOPLE'S DEMOCRATIC REPUBLIC

Mr. GILMAN. Mr. Speaker, I move to suspend the rules and agree to the resolution (H. Res. 169) expressing the sense of the House of Representatives with respect to democracy, free elections, and human rights in the Lao People's Democratic Republic, as amended.

The Clerk read as follows:

H. RES. 169

Whereas since the 1975 overthrow of the existing Royal Lao Government, Laos has been under the sole control of the Lao People's Revolutionary Party;

Whereas the present Lao constitution provides for a wide range of freedoms for the Lao people, including freedom of speech, freedom of assembly, and freedom of religion, and Laos is a signatory to international conventions on genocide, racial discrimination, discrimination against women, war crimes, and rights of the child;

Whereas since July 1997, Laos has been a member of the Association of Southeast Asian Nations (ASEAN), an organization which has set forth a vision for the year 2020 of a membership consisting of "open

societies . . . governed with the consent and greater participation of the people" and "focus(ed) on the welfare and dignity of the human person and the good of the community";

Whereas, despite the Lao constitution and the membership by Laos in ASEAN, the Department of State's Laos Country Report on Human Rights Practices for 1998 states that the Lao Government's human rights record deteriorated and that the Lao Government restricts freedom of speech, assembly, association, and religion;

Whereas Amnesty International reports that serious problems persist in the Lao Government's performance in the area of human rights, including the continued detention of prisoners of conscience in extremely harsh conditions, and that in one case a prisoner of conscience held without trial since 1996 was chained and locked in wooden stocks for a period of 20 days;

Whereas Thongsouk Saysangkhi, a political prisoner sentenced to 14 years imprisonment in November 1992 after a grossly unfair trial, died in February 1998 due to complications of diabetes after having been detained in harsh conditions with no medical facilities;

Whereas there are at least 5 identified, long-term political prisoners inside the Lao Government's prison system and the possibility of others whose names are not known;

Whereas there continue to be credible reports that some members of the Lao Government's security forces commit human rights abuses, including arbitrary detention and intimidation;

Whereas two United States citizens, Mr. Houa Ly, a resident of Appleton, Wisconsin, and Mr. Michael Vang, a resident of Fresno, California, were traveling along the border between Laos and Thailand on April 19, 1999;

Whereas the families of Messrs. Ly and Vang have been able to learn very little from the United States Government regarding the whereabouts or current circumstances of their loved ones; and

Whereas the Congress will not tolerate any unjustified arrest, abduction, imprisonment, disappearance, or other act of aggression against United States citizens by a foreign government: Now, therefore, be it

Resolved, That—

(1) it is the sense of the House of Representatives that the present Government of Laos should—

(A) respect internationally recognized norms of human rights and the democratic freedoms of the people of Laos and honor in full its commitments to those norms and freedoms as embodied in its constitution and its participation in international organizations and agreements;

(B) issue a public statement specifically reaffirming its commitment to protecting religious freedom and other basic human rights;

(C) institute fully a democratic electoral system, with openly contested, free, and fair elections by secret ballot, beginning no later than the next National Assembly elections, currently scheduled to be held in 2002; and

(D) allow unrestricted access by international human rights monitors, including the International Committee of the Red Cross and Amnesty International, to all prisons and to all regions of the country to investigate alleged abuses of human rights, including those against the Hmong minority; and

(2) the House of Representatives—

(A) decries the disappearance of Houa Ly and Michael Vang, recognizing it as an incident worthy of congressional attention;